



**MINUTES OF THE FULL COUNCIL MEETING OF  
BRISTOL CITY COUNCIL  
HELD ON 15 SEPTEMBER 2015 AT 6.00 p.m.**

- P The Lord Mayor - Councillor Campion-Smith
- P The Deputy Lord Mayor - Councillor Watson
- P The Mayor - George Ferguson
- P Councillor Abraham
- P Councillor Alexander
- P Councillor Bolton
- P Councillor Bradshaw
- A Councillor Brain
- P Councillor Breckels
- P Councillor Budd
- P Councillor Cheney
- A Councillor Clark
- P Councillor Clarke
- P Councillor Cook
- A Councillor Daniels
- P Councillor Davies
- P Councillor Denyer
- P Councillor Eddy
- P Councillor Fodor
- P Councillor Frost
- P Councillor Glazzard
- P Councillor Gollop
- P Councillor Goulandris
- P Councillor Greaves
- P Councillor Hance
- P Councillor Harvey
- P Councillor Hickman
- P Councillor Hiscott
- P Councillor Holland
- P Councillor Hopkins
- P Councillor Hoyt
- P Councillor Jackson
- P Councillor Jama
- P Councillor Joffe
- P Councillor Kent
- P Councillor Khan
- P Councillor Kirk
- P Councillor Langley

A Councillor Leaman  
P Councillor Lovell  
P Councillor Lucas  
P Councillor Malnick  
P Councillor McMullen  
A Councillor Massey  
P Councillor Mead  
P Councillor Means  
P Councillor Melias  
P Councillor Milestone  
A Councillor Mongon  
P Councillor Morgan  
P Councillor D Morris  
P Councillor G Morris  
P Councillor Negus  
P Councillor Payne  
P Councillor Pearce  
P Councillor Phipps  
P Councillor Quartley  
P Councillor Radice  
P Councillor Rylatt  
P Councillor Shah  
P Councillor Stafford-Townsend  
P Jenny Smith  
P Councillor Stone  
P Rob Telford  
P Councillor Thomas  
P Councillor Threlfall  
P Councillor Tincknell  
P Councillor Weston  
A Councillor Windows  
P Councillor Wollacott  
P Councillor Wright

**Honorary aldermen and alderwomen in attendance:**

Aldermen R Griffey, B Knott, J McLaren, G Poultney, B Price & C Smith

**34. MINUTES – EXTRAORDINARY FULL COUNCIL – 21 JULY 2015**  
(agenda item 1a)

On the motion of the Lord Mayor, seconded by Councillor Eddy, it was

**RESOLVED:**

- **That the minutes of the meeting of the Extraordinary Full Council held on 21 July 2015 be confirmed as a correct record and signed by the Lord Mayor.**

**35. MINUTES – FULL COUNCIL – 21 JULY 2015**

(agenda item 1b)

On the motion of the Lord Mayor, seconded by Councillor Lovell, it was

**RESOLVED:**

- **That the minutes of the meeting of the Full Council held on 21 July 2015 be confirmed as a correct record and signed by the Lord Mayor.**

**36. MINUTES – EXTRAORDINARY FULL COUNCIL – 27 AUGUST 2015**

(agenda item 1c)

On the motion of the Lord Mayor, seconded by Councillor Lovell, it was

**RESOLVED:**

- **That the minutes of the meeting of the Extraordinary Full Council held on 27 August 2015 be confirmed as a correct record and signed by the Lord Mayor.**

**37. DECLARATIONS OF INTEREST**

(agenda item 2)

There were no declarations of interest.

**38. LORD MAYOR'S ANNOUNCEMENTS**

(agenda item 3)

**a. Bill Graves**

The Lord Mayor referred to the recent death of Bill Graves, former councillor and Labour leader of Avon County Council.

The Full Council then stood and observed a minute's silence in remembrance of Bill Graves.

**b. Recent events**

The Lord Mayor drew attention to the following events, hosted recently:

- Delegation from the Committee of the Regions ENVE Commission, in connection with Bristol's year as European Green Capital.
- Joint conference – United Nations Development Programme & Alliance of Religions and Conservation.

**c. Rugby Union World Cup 2015**

The Lord Mayor advised that Bristol would be hosting Georgia's rugby union world cup squad.

**d. Entente Florale competition 2015**

The Lord Mayor advised that Bristol would be hosting this year's Entente Florale awards ceremony on 18 September.

**39. PETITIONS, STATEMENTS AND QUESTIONS FROM MEMBERS OF THE PUBLIC**  
(agenda item 4)

**Public petitions:**

The Full Council received and noted the following petitions:

<b><i>Petition ref.</i></b>	<b><i>Subject / petition organiser</i></b>
PP 01	- Petition - Hawkspring drug and alcohol support service Petition organiser - Gavin Fuller
PP 02	- Petition – Speed camera challenge Petition organiser – Gary Butler
PP 03	- Petition – Don't cut The Bush – keep it as it is Petition organiser – Caroline Stevenson

**Statements:**

The Full Council received and noted the following statements:

<b><i>Statement ref.</i></b>	<b><i>Person(s) submitting statement and subject</i></b>
PS 01	- Susan Fry – 20 mph speed limit
PS 02	- Myra Jones – 20 mph speed limit
PS 03	- Mary Neave – 20 mph speed limit
PS 04	- David and Ida Miller – 20 mph speed limit
PS 05	- Holly Brennan – 20 mph speed limit
PS 06	- Christina Biggs – Henbury rail spur / loop
PS 07	- Peter Chalk – South Purdown
PS 08	- Richard Mills – The Bush respite care centre

- PS 09 - David Walwin – South Purdown
- PS 10 - David Redgewell, Martin Cinnamon, Nigel Bray & Jenny Raggett – transport issues
- PS 11 - Suad Abdullahi – Ladies only swimming sessions, Easton Leisure Centre
- PS 12 - Freja Gregory – The Bush respite care centre
- PS 13 - Rita Lynch – The Bush respite care centre
- PS 14 - Ornella Saibene – The Bush respite care centre
- PS 15 - Graham Donald – 20 mph speed limit
- PS 16 - Dawn Jones – The Bush respite care centre
- PS 17 - Caroline Stevenson – The Bush respite care centre
- PS 18 - Alderman Royston Griffey – Devolution proposals
- PS 19 - Lloyd Burnell – Re: motion b - Support funding for the proposed Bristol Aerospace Centre
- PS 20 - Mark Williams – Re: motion l – Assess cumulative impacts of cuts on vulnerable citizens in Bristol

Statements were presented by individuals who were present at the meeting.

### **Questions:**

The Full Council noted that the following questions had been received:

- PQ 01 - Question to the Mayor – Avonmouth docks  
Question from Alderman Royston Griffey
- PQ 02 - Question to the Mayor – Officer holding politically sensitive posts  
Question from Michael Owen
- PQ 03 - Question to the Mayor – Residents parking zones – freedom of information request  
Question from Christian Martin
- PQ 04 - Question to the Mayor – Green Capital APP – freedom of information request  
Question from Christian Martin
- PQ 05 - Question to the Mayor – Residents parking zones  
Question from Edward Bowditch

PQ 06 - Question to the Mayor – Waste contract  
Question from Kate Bowman

PQ 07 - Question to the Mayor – Swimming pools  
Question from Ian Townsend

Within the time available, the Mayor responded to questions PQ 01 and PQ 02.

#### **40. PETITIONS NOTIFIED BY COUNCILLORS** (agenda item 5)

The Full Council received and noted the following petition:

<b><i>Petition ref.</i></b>	<b><i>Subject / councillor presenting petition</i></b>
CP 01	- Save south Purdown - presented by Councillor Tincknell

#### **41. ADJOURNMENT**

The Lord Mayor proposed that Full Council adjourn for 20 minutes for refreshments. It was then

##### **RESOLVED:**

- **That the Full Council adjourn for 20 minutes for refreshments and then reconvene.**

#### **42. PETITION – 20 MPH SPEED LIMIT** (agenda item 6)

The Full Council considered a report of the Service Director – Legal and Democratic Services setting out details of this petition, which had reached the threshold (3,500 signatures from people who live, work or study in Bristol) for a Full Council debate.

Scott Sheppard (the petition organiser) was invited by the Lord Mayor to present the objectives of the petition. It was noted, however, that Mr Sheppard was not in attendance at the meeting.

The Full Council then debated the petition.

Following the debate, it was:

**RESOLVED:**

- **That the petition be referred to the Mayor and to the Assistant Mayor - Place for their consideration and response.**

**43. TREASURY MANAGEMENT ANNUAL REPORT 2014-15**  
(agenda item 7)

The Full Council considered a report from the Strategic Director – Business Change asking Council to note the treasury management annual report 2014-15 and to endorse the inclusion of “Treasury Management Practice (TMP1) – Credit and Counterparty Risk Management” within the treasury management strategy.

Cllr Gollop moved the report and the recommendations set out therein.

The Lord Mayor seconded the motion, for the purposes of enabling the debate to take place.

Following debate, upon being put to the vote, the motion was CARRIED and it was

**RESOLVED:**

1. **That the treasury management annual report for 2014-15 be noted.**
2. **That endorsement be given to the inclusion of “Treasury Management Practice (TMP1) – Credit and Counterparty Risk Management” within the treasury management strategy.**

**44. OVERVIEW AND SCRUTINY MANAGEMENT RULE 17 (j) – EXCEPTIONS TO CALL-IN PROCEDURE – INFORMATION ITEM**  
(agenda item 8)

The Full Council considered a report from the Interim Service Director – Legal and Democratic Services (and Monitoring Officer) setting out details of exceptions made (under the provisions of Overview and Scrutiny Management rule 17(j)) to the call-in procedure.

The Mayor moved the report.

Councillor Gollop seconded the motion.

Following debate, it was

**RESOLVED:**

- **That the report be noted.**

**45. ITEM FOR DEBATE – DEVOLUTION (WEST OF ENGLAND)**  
(agenda item 9)

The Full Council considered a report from the Interim Service Director – Policy, Strategy and Communications asking Council to

- note the West of England devolution submission to the government.
- discuss the prospects for a West of England devolution deal.
- comment on the next steps to be taken.

The Lord Mayor moved the report for the purposes of enabling the debate to take place.

The Mayor seconded the motion and introduced the report

Following debate, it was

**RESOLVED:**

- **That the West of England devolution submission be noted, together with the comments of councillors as expressed during the debate.**  
(Note: a summary of the views expressed during the debate is set out at appendix A).

**46. MOTIONS**  
(agenda item 10)

The Full Council considered the following motions:

**a. Secondary school places**

Councillor Kent moved the following motion:

“The School Organisation Plan went to cabinet in October 2013 and made the following statement about secondary school places:

‘Although there are sufficient secondary school places across the City to 2017, the primary pupil numbers which will move through the year groups are significantly greater than the numbers currently available in secondary schools. For example, there are approximately 4,000 places in Year 7 (the first year of entry to secondary school) and there are more than 5,000 pupils in the Reception Year (the first year of entry to primary school).’

The Education and Capital Strategy document goes for consultation soon and confirms the need for extra secondary places.

Council notes that local authorities retain the responsibility for the planning of school places but the Secretary of State determines admission numbers for academies and the Education Funding Agency has responsibility for large capital projects in academies. 18 of the 21 secondary school in Bristol are



academies. Council further recalls that it agreed to £20m extra capital for primary places in the budget passed in February 2012 and that this, combined with cross-party lobbying of central government, gave Bristol record levels of investment for primary places.

Council wishes to give confidence to parents and local councillors that Bristol children will be given an acceptable offer of a place at a Bristol secondary school if they so wish. Council therefore requests that the Mayor write to the Secretary of State and the Regional Commissioner explaining the situation, expressing our concerns and asking for the most accurate information available on their plans for the provision of places.

Council also requires that the Mayor brings a report to Full Council which includes details of council capital investment on school places since October 2013 and the plans for expansion/new build of secondary places to meet the expected numbers.”

Councillor Morgan seconded the motion.

Following debate, upon being to the vote, the motion was CARRIED.

It was then

**RESOLVED:**

**The School Organisation Plan went to cabinet in October 2013 and made the following statement about secondary school places:**

**‘Although there are sufficient secondary school places across the City to 2017, the primary pupil numbers which will move through the year groups are significantly greater than the numbers currently available in secondary schools. For example, there are approximately 4,000 places in Year 7 (the first year of entry to secondary school) and there are more than 5,000 pupils in the Reception Year (the first year of entry to primary school).’**

**The Education and Capital Strategy document goes for consultation soon and confirms the need for extra secondary places.**

**Council notes that local authorities retain the responsibility for the planning of school places but the Secretary of State determines admission numbers for academies and the Education Funding Agency has responsibility for large capital projects in academies. 18 of the 21 secondary school in Bristol are academies. Council further recalls that it agreed to £20m extra capital for primary places in the budget passed in February 2012 and that this, combined with cross-party lobbying of central government, gave Bristol record levels of investment for primary places.**

**Council wishes to give confidence to parents and local councillors that Bristol children will be given an acceptable offer of a place at a Bristol secondary school if they so wish. Council therefore requests that the**

**Mayor write to the Secretary of State and the Regional Commissioner explaining the situation, expressing our concerns and asking for the most accurate information available on their plans for the provision of places.**

**Council also requires that the Mayor brings a report to Full Council which includes details of council capital investment on school places since October 2013 and the plans for expansion/new build of secondary places to meet the expected numbers.**

**b. Support funding for the proposed Bristol Aerospace Centre**

Councillor Abraham moved the following motion:

“This Council recognises the importance of creating a Bristol Aerospace Centre at Filton.

Currently due to open in the Spring of 2017, Council is confident this facility will become a major educational and tourist attraction for our City, and will cement the very special place that aviation has in the hearts of all Bristolians.

In order to ensure that plans to create a permanent home and exhibition space for Concorde is able to proceed to the next stage of development, Council calls upon the Mayor to make a contribution to the Bristol Aero Collection Trust. Such a move would not only show Council’s enduring support for this project, it would also help to preserve our cultural and industrial heritage.”

Councillor Lucas seconded the motion.

Following debate, upon being to the vote, the motion was CARRIED (44 members voting in favour, 7 against, with 8 abstentions).

It was then

**RESOLVED:**

**This Council recognises the importance of creating a Bristol Aerospace Centre at Filton.**

**Currently due to open in the Spring of 2017, Council is confident this facility will become a major educational and tourist attraction for our City, and will cement the very special place that aviation has in the hearts of all Bristolians.**

**In order to ensure that plans to create a permanent home and exhibition space for Concorde is able to proceed to the next stage of development, Council calls upon the Mayor to make a contribution to the Bristol Aero Collection Trust. Such a move would not only show Council’s enduring support for this project, it would also help to preserve our cultural and industrial heritage.**

### **c. City of Sanctuary status**

With the consent of the Full Council, Councillor Tincknell moved the following altered motion:

“This Council calls on the Mayor to give real meaning to our “City of Sanctuary” status by working with housing providers, charities, faith organisations and other partners to ensure that Bristol City Council plays its part in housing refugees caught up in the current humanitarian crisis.

We especially call on the Mayor to agree as a matter of urgency to authorise officers to accept refugees from Syria under the government’s Vulnerable People Resettlement scheme. We are aware that this issue was raised with the Mayor as early as February of this year, and would therefore urge him to take immediate action.

Bristol City Council, as a City of Sanctuary must agree to play a significant role in accepting refugees. Glasgow, Kingston (London), Birmingham and Edinburgh have already agreed to take 50 refugees each. As one of the larger cities in the UK, Bristol City Council should immediately pledge to take 50 refugees as a starting point towards playing our part in hosting refugees fleeing conflict from across the world.

This Council further asks the Mayor to write to HM Government asking them to support cities and communities who want to make a difference at least for some of these refugees.”

Councillor Hance seconded the altered motion.

Following debate, upon being to the vote, the motion was CARRIED.

It was then

#### **RESOLVED:**

**This Council calls on the Mayor to give real meaning to our “City of Sanctuary” status by working with housing providers, charities, faith organisations and other partners to ensure that Bristol City Council plays its part in housing refugees caught up in the current humanitarian crisis.**

**We especially call on the Mayor to agree as a matter of urgency to authorise officers to accept refugees from Syria under the government’s Vulnerable People Resettlement scheme. We are aware that this issue was raised with the Mayor as early as February of this year, and would therefore urge him to take immediate action.**

**Bristol City Council, as a City of Sanctuary must agree to play a significant role in accepting refugees. Glasgow, Kingston (London), Birmingham and Edinburgh have already agreed to take 50 refugees each. As one of the larger cities in the UK, Bristol City Council should immediately pledge to take 50 refugees as a starting point towards playing our part in hosting refugees fleeing conflict from across the**

**world.**

**This Council further asks the Mayor to write to HM Government asking them to support cities and communities who want to make a difference at least for some of these refugees.**

(The meeting finished at 9.37 p.m.)

LORD MAYOR

## Appendix A to Minutes of Full Council – 15 September 2015

### Summary of views of members as expressed during the debate on agenda item 9: Devolution

#### 1. Mayor Ferguson's introductory comments:

- He had worked closely with the other West of England leaders over strategic governance issues. There were now much stronger relationships between Bristol and the neighbouring authorities and he was delighted that the stage had been reached where a joint devolution submission had been agreed.
- This called on the government to back a devolution bid that could generate an extra £2 billion per annum for the economy whilst also targeting specific social issues in the region. This was a big step forward.
- The local region was already one of the country's most economically productive areas, and generally offered a high quality of life to its residents, but not to all. He was determined to see improved opportunities for local people, and, as part of the bid, a £1 billion investment was proposed in infrastructure/major projects including transport, flood defences and housing.
- The bid also proposed greater local control over post-16 training and skills.
- These were all areas of focus which the region needed to concentrate on to ensure that the region did not "lose ground" with other regions and retained its status as one of the most productive regions in the country.
- The devolution proposal was not a "done deal" but did provide a real opportunity for the Council and partner authorities to unite around.

#### 2. Cllr Holland:

- Over many years, councillors had often bemoaned the UK national government tendency towards centralisation, especially compared to the approach adopted in many European countries. Whilst the current moves around devolution were to be welcomed, care would need to take place around the detail, as some government departments might show reluctance in terms of devolving some powers. It would be important to be wary of "smoke and mirrors" around this.
- The areas where the Bristol region needed greater local powers were very clear, i.e. greater local control was needed in particular over buses/transport, housing, and training/skills, and greater control over allocation of money.
- It was critical though to ensure that local people were involved as devolution was taken forward.
- She retained concerns over the effectiveness/resourcing of the scrutiny function at the West of England/regional level. The recent experience regarding the Joint Transport Board decision on the Henbury spur/loop demonstrated the need to improve scrutiny, and allow local people to input their views in advance of decisions.
- She was supportive of the devolution bid but it would be strengthened by a commitment to involving local people; better decisions would be brought about from improved engagement.
- It would be important to continue to work closely with the neighbouring authorities as partners to the bid, and allay any concerns that Bristol might be seeking to extend its boundary.

3. Cllr Weston:

- He was supportive of many of Cllr Holland's above comments.
- In general terms, he welcomed the bid, and regarded the devolution process as moving in the right direction.
- It would be very important to work closely with the neighbouring authorities in taking the proposals forward, and allay concerns that other authorities might have around being potentially "swallowed up" by Bristol.
- He particularly welcomed the opportunities for greater powers and control over transport and strategic housing.
- It would be important to strengthen the scrutiny function at the West of England level, and to ensure that councillors across the partner authorities (not just the authority leaders) were engaged in devolution.

4. Rob Telford:

- Whilst welcoming the bid submission, the key to its success would be in the confirmed detail of the proposals.
- The report stressed the importance of tackling deprivation, yet there was a need to assess the impact of the government's welfare reforms on vulnerable people and communities, and the related impact/cost of this to the Council.
- The proposals around training and skills were to be welcomed.
- In taking the proposals forward, he would like to see particular emphasis on maximising the development of brownfield sites, and on maximising the supply of safe, warm, affordable homes.

5. Cllr Hopkins:

- It would be imperative to ensure that devolution secured the additional powers and controls that the Bristol region actually needed.
- He would like to see greater powers around the region's ability to decide where money should be spent, and around where money could be raised.
- He welcomed the strengthened relationship between Bristol and its neighbouring authorities.
- Lessons around effective joint working, scrutiny and engagement needed to be learned from the recent experience of the Henbury loop/spur decision.
- In moving forward on devolution, it would be essential to ensure the active involvement of councillors across the partner authorities, utilising their huge range of skills and experience.

6. Cllr Bradshaw:

- It was important to recognise that a careful approach was required to developing this agenda. There needed to be a high level of trust between the authorities, recognising also the need to work effectively with central government.
- The Bristol region was a prosperous area, and for many people it was a great place to live and work. It would be important, however, not to "mask the gaps" and to ensure they were tackled.
- It would be essential to ensure that more new homes were built, especially affordable homes.
- The improved and strengthened relationship between Bristol and its neighbouring authorities was to be welcomed; in his view, however, the real need was for a new, combined authority – not to recreate an "old style" Avon

County Council model but rather a new, modern, innovative body which would be fully “plugged in” to an engaged, cross-boundary and cross-party approach to taking forward the devolution agenda.

7. Cllr Negus:

- In taking forward devolution, it would be important to seek to maximise local controls / benefits for the Bristol region.
- Decisions taken in future needed to be “wiser” decisions, with appropriate early involvement from councillors and local engagement as required.
- Securing improvements to infrastructure and housing would be key. It would also be essential to secure improved quality of life for residents, and to meet environmental challenges by securing truly green solutions.